108TH CONGRESS 1ST SESSION

S. 627

To prevent the use of certain payment instruments, credit cards, and fund transfers for unlawful Internet gambling, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 13, 2003

Mr. Kyl (for himself, Mr. Shelby, and Mrs. Feinstein) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To prevent the use of certain payment instruments, credit cards, and fund transfers for unlawful Internet gambling, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Unlawful Internet
- 5 Gambling Funding Prohibition Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—

- 1 (1) Internet gambling is primarily funded 2 through personal use of payment system instru-3 ments, credit cards, and wire transfers;
 - (2) the National Gambling Impact Study Commission in 1999 recommended the passage of legislation to prohibit wire transfers to Internet gambling sites or the banks which represent them;
 - (3) Internet gambling is a growing cause of debt collection problems for insured depository institutions and the consumer credit industry;
 - (4) Internet gambling conducted through offshore jurisdictions has been identified by United States law enforcement officials as a significant money laundering vulnerability;
 - (5) gambling through the Internet, which has grown rapidly in the half-decade preceding the enactment of this Act, opens up the possibility of immediate, individual, 24-hour access in every home to the full range of wagering opportunities on sporting events or casino-like contests, such as roulette, slot machines, poker, or black-jack; and
 - (6) the extent to which gambling is permitted and regulated in the United States has been primarily a matter for determination by individual States and, if applicable, Indian tribes, with Federal

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| 1 | law serving to prevent interstate or other attempts |
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| 2 | to evade or avoid such determinations. |
| 3 | SEC. 3. PROHIBITION ON ACCEPTANCE OF ANY PAYMENT |
| 4 | SYSTEM INSTRUMENT, CREDIT CARD, OR |
| 5 | FUND TRANSFER FOR UNLAWFUL INTERNET |
| 6 | GAMBLING. |
| 7 | Chapter 53 of title 31, United States Code, is amend- |
| 8 | ed by adding at the end the following: |
| 9 | "SUBCHAPTER IV—FUNDING OF ILLEGAL |
| 10 | INTERNET GAMBLING |
| 11 | "§ 5361. Definitions |
| 12 | "For purposes of this subchapter, the following defi- |
| 13 | nitions shall apply: |
| 14 | "(1) Bet or wager.—The term bet or |
| 15 | wager'— |
| 16 | "(A) means the staking or risking by any |
| 17 | person of something of value upon the outcome |
| 18 | of a contest of others, a sporting event, or a |
| 19 | game subject to chance, upon an agreement or |
| 20 | understanding that the person or another per- |
| 21 | son will receive something of value in the event |
| 22 | of a certain outcome; |
| 23 | "(B) includes the purchase of a chance or |
| 24 | opportunity to win a lottery or other prize |

| 1 | (which opportunity to win is predominantly sub- |
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| 2 | ject to chance); |
| 3 | "(C) includes any scheme of a type de- |
| 4 | scribed in section 3702 of title 28, United |
| 5 | States Code; |
| 6 | "(D) includes any instructions or informa- |
| 7 | tion pertaining to the establishment or move- |
| 8 | ment of funds in, to, or from an account by the |
| 9 | bettor or customer with regard to the business |
| 10 | of betting or wagering; and |
| 11 | "(E) does not include— |
| 12 | "(i) any activity governed by the secu- |
| 13 | rities laws (as that term is defined in sec- |
| 14 | tion 3(a)(47) of the Securities Exchange |
| 15 | Act of 1934) for the purchase or sale of se- |
| 16 | curities (as that term is defined in section |
| 17 | 3(a)(10) of such Act); |
| 18 | "(ii) any transaction conducted on or |
| 19 | subject to the rules of a registered entity |
| 20 | or exempt board of trade pursuant to the |
| 21 | Commodity Exchange Act; |
| 22 | "(iii) any over-the-counter derivative |
| 23 | instrument; |
| 24 | "(iv) any other transaction that— |

| 1 | "(I) is excluded or exempt from |
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| 2 | regulation under the Commodity Ex- |
| 3 | change Act; or |
| 4 | "(II) is exempt from State gam- |
| 5 | ing or bucket shop laws under section |
| 6 | 12(e) of the Commodity Exchange Act |
| 7 | or section 28(a) of the Securities Ex- |
| 8 | change Act of 1934; |
| 9 | "(v) any contract of indemnity or |
| 10 | guarantee; |
| 11 | "(vi) any contract for insurance; |
| 12 | "(vii) any deposit or other transaction |
| 13 | with an insured institution; |
| 14 | "(viii) any participation in a simula- |
| 15 | tion sports game, or an educational game |
| 16 | or contest, that— |
| 17 | "(I) is not dependent solely on |
| 18 | the outcome of any single sporting |
| 19 | event or nonparticipant's singular in- |
| 20 | dividual performance in any single |
| 21 | sporting event; |
| 22 | "(II) has an outcome that re- |
| 23 | flects the relative knowledge and skill |
| 24 | of the participants, with such outcome |
| 25 | determined predominantly by accumu- |

| 1 | lated statistical results of sporting |
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| 2 | events; and |
| 3 | "(III) offers a prize or award to |
| 4 | a participant that is established in ad- |
| 5 | vance of the game or contest and is |
| 6 | not determined by the number of par- |
| 7 | ticipants or the amount of any fees |
| 8 | paid by those participants; or |
| 9 | "(ix) any lawful transaction with a |
| 10 | business licensed or authorized by a State. |
| 11 | "(2) Business of betting or wagering.— |
| 12 | The term 'business of betting or wagering' does not |
| 13 | include, other than for purposes of section 5366, any |
| 14 | creditor, credit card issuer, insured institution, or |
| 15 | other financial institution, operator of a terminal at |
| 16 | which an electronic fund transfer may be initiated, |
| 17 | money transmitting business, or international, na- |
| 18 | tional, regional, or local network utilized to effect a |
| 19 | credit transaction, electronic fund transfer, stored |
| 20 | value product transaction, or money transmitting |
| 21 | service, or any participant in such network, or any |
| 22 | interactive computer service or telecommunications |
| 23 | service. |
| 24 | "(3) Designated Payment System.—The |
| 25 | term 'designated payment system' means any system |

- 1 utilized by any creditor, credit card issuer, financial 2 institution, operator of a terminal at which an elec-3 tronic fund transfer may be initiated, money transmitting business, or international, national, regional, 5 or local network utilized to effect a credit trans-6 action, electronic fund transfer, stored value product 7 transaction, or money transmitting service, or any 8 participant in such network, that the Secretary, in 9 consultation with the Board of Governors of the 10 Federal Reserve System and the Attorney General of 11 the United States, determines, by regulation or 12 order, could be utilized in connection with, or to fa-13 cilitate, any restricted transaction.
 - "(4) Internet.—The term 'Internet' means the international computer network of interoperable packet switched data networks.
 - "(5) Interactive computer service are the term interactive computer service has the same meaning as in section 230(f) of the Communications Act of 1934.
 - "(6) Office.—The term 'Office' means the Office of Electronic Funding Oversight, established under section 5362.
- 24 "(7) RESTRICTED TRANSACTION.—The term 25 'restricted transaction' means any transaction or

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| 1 | transmittal involving any credit, funds, instrument, |
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| 2 | or proceeds described in any paragraph of section |
| 3 | 5363 which the recipient is prohibited from accept- |
| 4 | ing under section 5363. |
| 5 | "(8) Secretary.—The term 'Secretary' means |
| 6 | the Secretary of the Treasury. |
| 7 | "(9) Unlawful internet gambling.—The |
| 8 | term 'unlawful Internet gambling' means the plac- |
| 9 | ing, receipt, or other transmission of a bet or wager |
| 10 | by any means which involves the use, at least in |
| 11 | part, of the Internet, where such bet or wager is un- |
| 12 | lawful under any applicable Federal or State law in |
| 13 | the State in which the bet or wager is initiated, re- |
| 14 | ceived, or otherwise made. |
| 15 | "(10) OTHER TERMS.— |
| 16 | "(A) CREDIT; CREDITOR; CREDIT CARD; |
| 17 | AND CARD ISSUER.—The terms 'credit', 'cred- |
| 18 | itor', 'credit card', and 'card issuer' have the |
| 19 | same meanings as in section 103 of the Truth |
| 20 | in Lending Act. |
| 21 | "(B) ELECTRONIC FUND TRANSFER.—The |
| 22 | term 'electronic fund transfer'— |
| 23 | "(i) has the same meaning as in sec- |
| 24 | tion 903 of the Electronic Fund Transfer |
| 25 | Act, except that such term includes trans- |

| 1 | fers that would otherwise be excluded |
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| 2 | under section 903(6)(E) of that Act; and |
| 3 | "(ii) includes any fund transfer cov- |
| 4 | ered by Article 4A of the Uniform Com- |
| 5 | mercial Code, as in effect in any State. |
| 6 | "(C) FINANCIAL INSTITUTION.—The term |
| 7 | 'financial institution' has the same meaning as |
| 8 | in section 903 of the Electronic Fund Transfer |
| 9 | Act, except that such term does not include a |
| 10 | casino, sports book, or other business at or |
| 11 | through which bets or wagers may be placed or |
| 12 | received. |
| 13 | "(D) Insured institution.—The term |
| 14 | 'insured institution' means— |
| 15 | "(i) an insured depository institution, |
| 16 | as defined in section 3 of the Federal De- |
| 17 | posit Insurance Act; and |
| 18 | "(ii) an insured credit union, as de- |
| 19 | fined in section 101 of the Federal Credit |
| 20 | Union Act. |
| 21 | "(E) Money transmitting business |
| 22 | AND MONEY TRANSMITTING SERVICE.—The |
| 23 | terms 'money transmitting business' and |
| 24 | 'money transmitting service' have the same |
| 25 | meanings as in section 5330(d) (determined |

| 1 | without regard to any regulations issued by the |
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| 2 | Secretary thereunder). |
| 3 | "§ 5362. Office of electronic funding oversight; poli- |
| 4 | cies and procedures to identify and pre- |
| 5 | vent restricted transactions |
| 6 | "(a) Establishment of Treasury Office.— |
| 7 | "(1) In general.—There is established within |
| 8 | the Department of the Treasury, the Office of Elec- |
| 9 | tronic Funding Oversight, the purposes of which |
| 10 | are— |
| 11 | "(A) to coordinate Federal efforts to pro- |
| 12 | hibit restricted transactions; and |
| 13 | "(B) otherwise to carry out the duties of |
| 14 | the Office, as specified in this subchapter. |
| 15 | "(2) DIRECTOR.—The Office shall be headed by |
| 16 | a Director, appointed by the Secretary. The director |
| 17 | of the Office may serve as the designee of the Sec- |
| 18 | retary, at the request of the Secretary, for any pur- |
| 19 | pose under this subchapter. |
| 20 | "(b) Regulations.—Not later than 6 months after |
| 21 | the date of enactment of this subchapter, the Office, in |
| 22 | consultation with the Board of Governors of the Federal |
| 23 | Reserve System and the Attorney General of the United |
| 24 | States, shall prescribe regulations requiring any des- |
| 25 | ignated payment system, and all participants therein, to |

- 1 establish policies and procedures reasonably designed to
- 2 identify and prevent restricted transactions through the
- 3 establishment of policies and procedures that—
- 4 "(1) allow the payment system and any person
- 5 involved in the payment system to identify restricted
- 6 transactions by means of codes in authorization mes-
- 7 sages or by other means;
- 8 "(2) block restricted transactions identified as a
- 9 result of the policies and procedures developed pur-
- suant to paragraph (1); and
- "(3) prevent the acceptance of the products or
- services of the payment system in connection with a
- restricted transaction.
- 14 "(c) Requirements for Policies and Proce-
- 15 dures.—In prescribing regulations pursuant to sub-
- 16 section (b), the Office shall—
- 17 "(1) identify types of policies and procedures,
- including nonexclusive examples, which would be
- deemed to be 'reasonably designed to identify' and
- 20 'reasonably designed to block' or to 'prevent the ac-
- ceptance of the products or services' with respect to
- each type of transaction, such as, should credit card
- transactions be so designated, identifying trans-
- actions by a code or codes in the authorization mes-

sage and denying authorization of a credit card transaction in response to an authorization message;

- "(2) to the extent practical, permit any participant in a payment system to choose among alternative means of identifying and blocking, or otherwise preventing the acceptance of the products or services of the payment system or participant in connection with, restricted transactions; and
- 9 "(3) consider exempting restricted transactions 10 from any requirement imposed under such regula-11 tions, if the Office finds that it is not reasonably 12 practical to identify and block, or otherwise prevent, 13 such transactions.
- 14 "(d) Compliance With Payment System Poli-15 CIES AND PROCEDURES.—A creditor, credit card issuer, financial institution, operator of a terminal at which an 16 17 electronic fund transfer may be initiated, money transmit-18 ting business, or international, national, regional, or local 19 network utilized to effect a credit transaction, electronic 20 fund transfer, stored value product transaction, or money 21 transmitting service, or a participant in such network,

shall be considered to be in compliance with the regula-

23 tions prescribed under subsection (b), if—

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| 1 | "(1) such person relies on and complies with |
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| 2 | the policies and procedures of a designated payment |
| 3 | system of which it is a member or participant— |
| 4 | "(A) to identify and block restricted trans- |
| 5 | actions; or |
| 6 | "(B) to otherwise prevent the acceptance |
| 7 | of the products or services of the payment sys- |
| 8 | tem, member, or participant in connection with |
| 9 | restricted transactions; and |
| 10 | "(2) such policies and procedures of the des- |
| 11 | ignated payment system comply with the require- |
| 12 | ments of regulations prescribed under subsection |
| 13 | (b). |
| 14 | "(e) No Liability for Blocking or Refusing To |
| 15 | HONOR RESTRICTED TRANSACTIONS.—A person that is |
| 16 | subject to a regulation prescribed or order issued under |
| 17 | this subchapter and blocks, or otherwise refuses to honor, |
| 18 | a restricted transaction, or as a member of a designated |
| 19 | payment system relies on the policies and procedures of |
| 20 | the payment system, in an effort to comply with regula- |
| 21 | tions prescribed under this section, shall not be liable to |
| 22 | any party for such action. |
| 23 | "(f) Regulatory Enforcement.—Regulations |
| 24 | issued by the Office under this subchapter shall be en- |
| 25 | forced by the Federal functional regulators and the Fed- |

| 1 | eral Trade Commission, in the manner provided in section |
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| 2 | 505(a) of the Gramm-Leach-Bliley Act. |
| 3 | "§ 5363. Prohibition on acceptance of any bank in- |
| 4 | strument for unlawful Internet gambling |
| 5 | "No person engaged in the business of betting or wa- |
| 6 | gering may knowingly accept, in connection with the par- |
| 7 | ticipation of another person in unlawful Internet gam- |
| 8 | bling— |
| 9 | "(1) credit, or the proceeds of credit, extended |
| 10 | to or on behalf of such other person (including credit |
| 11 | extended through the use of a credit card); |
| 12 | "(2) an electronic fund transfer or funds trans- |
| 13 | mitted by or through a money transmitting business. |
| 14 | or the proceeds of an electronic fund transfer or |
| 15 | money transmitting service, from or on behalf of |
| 16 | such other person; |
| 17 | "(3) any check, draft, or similar instrument |
| 18 | which is drawn by or on behalf of such other person |
| 19 | and is drawn on or payable at or through any finan- |
| 20 | cial institution; or |
| 21 | "(4) the proceeds of any other form of financial |
| 22 | transaction, as the Secretary may prescribe by regu- |
| 23 | lation, which involves a financial institution as a |
| 24 | payor or financial intermediary on behalf of or for |
| 25 | the benefit of such other person. |

1 "§ 5364. Civil remedies

2 "(a) JURISDICTION.—The district courts of the 3 United States shall have original and exclusive jurisdiction to prevent and restrain violations of this subchapter or 4 5 the rules or regulations issued under this subchapter by issuing appropriate orders in accordance with this section, 6 7 regardless of whether a prosecution has been initiated under this subchapter. 8 9 "(b) Proceedings.— Institution 10 "(1)BYFEDERAL **GOVERN-**11 MENT.— 12 "(A) IN GENERAL.—The United States, 13 acting through the Attorney General, or, in the 14 case of rules or regulations issued under this 15 subchapter, through an agency authorized to 16 enforce such regulations in accordance with this 17 subchapter, may institute proceedings under 18 this section to prevent or restrain a violation or 19 a threatened violation of this subchapter or 20 such rules or regulations. "(B) Relief.—Upon application of the 21 22 United States under this paragraph, the district 23 court may enter a preliminary injunction or an 24 injunction against any person to prevent or re-25 strain a violation or threatened violation of this 26 subchapter or the rules or regulations issued

| 1 | under this subchapter, in accordance with rule |
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| 2 | 65 of the Federal Rules of Civil Procedure. |
| 3 | "(2) Institution by state attorney gen- |
| 4 | ERAL.— |
| 5 | "(A) IN GENERAL.—The attorney general |
| 6 | of a State (or other appropriate State official) |
| 7 | in which a violation of this subchapter allegedly |
| 8 | has occurred or will occur may institute pro- |
| 9 | ceedings under this section to prevent or re- |
| 10 | strain the violation or threatened violation. |
| 11 | "(B) Relief.—Upon application of the at- |
| 12 | torney general (or other appropriate State offi- |
| 13 | cial) of an affected State under this paragraph, |
| 14 | the district court may enter a preliminary in- |
| 15 | junction or an injunction against any person to |
| 16 | prevent or restrain a violation or threatened |
| 17 | violation of this subchapter, in accordance with |
| 18 | rule 65 of the Federal Rules of Civil Procedure. |
| 19 | "(3) Indian lands.— |
| 20 | "(A) In GENERAL.—Notwithstanding |
| 21 | paragraphs (1) and (2), for a violation of this |
| 22 | subchapter or the rules or regulations issued |
| 23 | under this subchapter that is alleged to have oc- |
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curred, or may occur, on Indian lands (as that

| 1 | term is defined in section 4 of the Indian Gam- |
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| 2 | ing Regulatory Act)— |
| 3 | "(i) the United States shall have the |
| 4 | enforcement authority provided under |
| 5 | paragraph (1); and |
| 6 | "(ii) the enforcement authorities spec- |
| 7 | ified in an applicable Tribal-State compact |
| 8 | negotiated under section 11 of the Indian |
| 9 | Gaming Regulatory Act shall be carried |
| 10 | out in accordance with that compact. |
| 11 | "(B) Rule of construction.—No provi- |
| 12 | sion of this subchapter shall be construed as al- |
| 13 | tering, superseding, or otherwise affecting the |
| 14 | application of the Indian Gaming Regulatory |
| 15 | Act. |
| 16 | "(c) Expedited Proceedings.—In addition to any |
| 17 | proceeding under subsection (b), a district court may, in |
| 18 | exigent circumstances, enter a temporary restraining |
| 19 | order against a person alleged to be in violation of this |
| 20 | subchapter or the rules or regulations issued under this |
| 21 | subchapter, upon application of the United States under |
| 22 | subsection (b)(1), or the attorney general (or other appro- |
| 23 | priate State official) of an affected State under subsection |
| 24 | (b)(2), in accordance with rule 65(b) of the Federal Rules |
| 25 | of Civil Procedure. |

| 1 | "(d) Limitation Relating to Interactive Com- |
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| 2 | PUTER SERVICES.— |
| 3 | "(1) In general.—Relief granted under this |
| 4 | section against an interactive computer service |
| 5 | shall— |
| 6 | "(A) be limited to the removal of, or dis- |
| 7 | abling of access to, an online site violating this |
| 8 | subchapter, or a hypertext link to an online site |
| 9 | violating this subchapter, that resides on a com- |
| 10 | puter server that such service controls or oper- |
| 11 | ates, except that the limitation in this subpara- |
| 12 | graph shall not apply if the service is subject to |
| 13 | liability under this section pursuant to section |
| 14 | 5366; |
| 15 | "(B) be available only after notice to the |
| 16 | interactive computer service and an opportunity |
| 17 | for the service to appear are provided; |
| 18 | "(C) not impose any obligation on an |
| 19 | interactive computer service to monitor its serv- |
| 20 | ice or to affirmatively seek facts indicating ac- |
| 21 | tivity violating this subchapter; |
| 22 | "(D) specify the interactive computer serv- |
| 23 | ice to which it applies; and |

| 1 | "(E) specifically identify the location of the |
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| 2 | online site or hypertext link to be removed or |
| 3 | access to which is to be disabled. |
| 4 | "(2) Coordination with other law.—An |
| 5 | interactive computer service that does not violate |
| 6 | this subchapter shall not be liable under section |
| 7 | 1084 of title 18, United States Code, except that the |
| 8 | limitation in this paragraph shall not apply if an |
| 9 | interactive computer service has actual knowledge |
| 10 | and control of bets and wagers and— |
| 11 | "(A) operates, manages, supervises, or di- |
| 12 | rects an Internet website at which unlawful bets |
| 13 | or wagers may be placed, received, or otherwise |
| 14 | made or at which unlawful bets or wagers are |
| 15 | offered to be placed, received, or otherwise |
| 16 | made; or |
| 17 | "(B) owns or controls, or is owned or con- |
| 18 | trolled by, any person who operates, manages, |
| 19 | supervises, or directs an Internet website at |
| 20 | which unlawful bets or wagers may be placed, |
| 21 | received, or otherwise made, or at which unlaw- |
| 22 | ful bets or wagers are offered to be placed, re- |
| 23 | ceived, or otherwise made. |
| 24 | "(3) Rule of construction.—The provisions |
| 25 | of paragraph (2) do not affect any potential liability |

| 1 | of an interactive computer service or other person |
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| 2 | under any provision of title 18, United States Code, |
| 3 | other than as specifically provided in paragraph (2). |
| 4 | "(e) Factors To Be Considered in Certain |
| 5 | Cases.—In considering granting relief under this section |
| 6 | against any payment system, or any participant in a pay- |
| 7 | ment system that is a creditor, credit card issuer, financial |
| 8 | institution, operator of a terminal at which an electronic |
| 9 | fund transfer may be initiated, money transmitting busi- |
| 10 | ness, or international, national, regional, or local network |
| 11 | utilized to effect a credit transaction, electronic fund |
| 12 | transfer, stored value product transaction, or money |
| 13 | transmitting service, or a participant in such network, the |
| 14 | court shall consider— |
| 15 | "(1) the extent to which the person extending |
| 16 | credit or transmitting funds knew or should have |
| 17 | known that the transaction was in connection with |
| 18 | unlawful Internet gambling; |
| 19 | "(2) the history of such person in extending |
| 20 | credit or transmitting funds when such person knew |
| 21 | or should have known that the transaction is in con- |
| 22 | nection with unlawful Internet gambling; |
| 23 | "(3) the extent to which such person has estab- |
| 24 | lished and is maintaining policies and procedures in |

- 1 compliance with rules and regulations issued under 2 this subchapter;
- "(4) the extent to which it is feasible for any specific remedy prescribed as part of such relief to be implemented by such person without substantial deviation from normal business practice; and
- 7 "(5) the costs and burdens that the specific 8 remedy will have on such person.
- 9 "(f) NOTICE TO REGULATORS AND FINANCIAL INSTI-10 TUTIONS.—Before initiating any proceeding under sub-11 section (b) with respect to a violation or potential violation
- 12 of this subchapter or the rules or regulations issued under
- 13 this subchapter by any creditor, credit card issuer, finan-
- 14 cial institution, operator of a terminal at which an elec-
- 15 tronic fund transfer may be initiated, money transmitting
- 16 business, or international, national, regional, or local net-
- 17 work utilized to effect a credit transaction, electronic fund
- 18 transfer, stored value product transaction, or money
- 19 transmitting service, or any participant in such network,
- 20 the Attorney General of the United States, an attorney
- 21 general of a State (or other appropriate State official), or
- 22 an agency authorized to initiate such proceeding under
- 23 this subchapter, shall—
- 24 "(1) notify such person, and the appropriate
- 25 regulatory agency (as determined in accordance with

- 1 section 5362(f) for such person) of such violation or
- 2 potential violation and the remedy to be sought in
- 3 such proceeding; and
- 4 "(2) allow such person 30 days to implement a
- 5 reasonable remedy for the violation or potential vio-
- 6 lation, consistent with the factors described in sub-
- 7 section (e), and in conjunction with such action as
- 8 the appropriate regulatory agency may take.

9 "§ 5365. Criminal penalties

- 10 "(a) In General.—Whoever violates this subchapter
- 11 or the rules or regulations issued under this subchapter
- 12 shall be fined under title 18, United States Code, or im-
- 13 prisoned for not more than 5 years, or both.
- 14 "(b) PERMANENT INJUNCTION.—Upon conviction of
- 15 a person under this section, the court may enter a perma-
- 16 nent injunction enjoining such person from placing, receiv-
- 17 ing, or otherwise making bets or wagers or sending, receiv-
- 18 ing, or inviting information assisting in the placing of bets
- 19 or wagers.

20 "§ 5366. Circumventions prohibited

- 21 "Notwithstanding section 5361(2), a creditor, credit
- 22 card issuer, financial institution, operator of a terminal
- 23 at which an electronic fund transfer may be initiated,
- 24 money transmitting business, or international, national,
- 25 regional, or local network utilized to effect a credit trans-

- 1 action, electronic fund transfer, stored value product
- 2 transaction, or money transmitting service, or any partici-
- 3 pant in such network, or any interactive computer service
- 4 or telecommunications service, may be liable under this
- 5 subchapter if such creditor, issuer, institution, operator,
- 6 business, network, or participant has actual knowledge
- 7 and control of bets and wagers, and—
- 8 "(1) operates, manages, supervises, or directs
- 9 an Internet website at which unlawful bets or wagers
- may be placed, received, or otherwise made, or at
- which unlawful bets or wagers are offered to be
- placed, received, or otherwise made; or
- "(2) owns or controls, or is owned or controlled
- by, any person who operates, manages, supervises,
- or directs an Internet website at which unlawful bets
- or wagers may be placed, received, or otherwise
- made, or at which unlawful bets or wagers are of-
- fered to be placed, received, or otherwise made.".

19 SEC. 4. INTERNET GAMBLING IN OR THROUGH FOREIGN

- 20 **JURISDICTIONS.**
- 21 (a) In General.—In deliberations between the
- 22 United States Government and any other country on
- 23 money laundering, corruption, and crime issues, the
- 24 United States Government should—

| 1 | (1) encourage cooperation by foreign govern- |
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| 2 | ments and relevant international fora in identifying |
| 3 | whether Internet gambling operations are being used |
| 4 | for money laundering, corruption, or other crimes; |
| 5 | (2) advance policies that promote the coopera- |
| 6 | tion of foreign governments, through information |
| 7 | sharing or other measures, in the enforcement of |
| 8 | this Act and the amendments made by this Act; and |
| 9 | (3) encourage the Financial Action Task Force |
| 10 | on Money Laundering, in its annual report on |
| 11 | money laundering typologies, to study the extent to |
| 12 | which Internet gambling operations are being used |
| 13 | for money laundering purposes. |
| 14 | (b) REPORT REQUIRED.—The Secretary of the |
| 15 | Treasury shall submit an annual report to Congress on |
| 16 | any deliberations between the United States and other |
| 17 | countries on issues relating to Internet gambling. |
| 18 | SEC. 5. AMENDMENTS TO CRIMINAL GAMBLING PROVI- |
| 19 | SIONS. |
| 20 | (a) Amendment to Definition.—Section 1081 of |
| 21 | title 18, United States Code, is amended— |
| 22 | (1) by designating the five undesignated para- |
| 23 | graphs that begin with "The term" as paragraphs |
| 24 | (1) through (5), respectively; and |
| 25 | (2) in paragraph (5), as so designated— |

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| 1 | (A) by striking "wire communication" and |
| 2 | inserting "communication"; |
| 3 | (B) by inserting "satellite, microwave," |
| 4 | after "cable,"; and |
| 5 | (C) by inserting "(whether fixed or mo- |
| 6 | bile)" after "connection". |
| 7 | (b) Increase in Penalty for Unlawful Wire |
| 8 | Transfers of Wagering Information.—Section |
| 9 | 1084(a) of title 18, United States Code, is amended by |
| 10 | striking "two years" and inserting "5 years". |

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